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RUSHMOOR BOROUGH COUNCIL

LICENSING SUB-COMMITTEE (ALCOHOL AND ENTERTAINMENTS)

at the Council Offices, Farnborough on Friday, 24th January, 2020 at 10.00 am

To:

Cllr J.B. Canty

Cllr Christine Guinness

Cllr S.J. Masterson

Enquiries regarding this agenda should be referred to the Committee Administrator: Chris Todd, Democracy, Strategy and Partnerships, Tel. (01252) 398825 or Email chris.todd@rushmoor.gov.uk

AGENDA

1. **DETERMINATION OF AN APPLICATION FOR A PREMISES LICENCE IN RESPECT OF NO. 11 STATION ROAD, ALDERSHOT** – (Pages 1 - 36)

To consider the Head of Operational Services' Report No. OS2004 (copy attached) setting out details of an application for a premises licence.



LICENSING SUB-COMMITTEE (ALCOHOL & ENTERTAINMENTS) 24 JANUARY 2020

OPERATIONAL SERVICES

LICENSING REPORT NO. OS2004

DETERMINATION OF AN APPLICATION FOR A PREMISES LICENCE 11 STATION ROAD ALDERSHOT GU11 1HT

1.0 INTRODUCTION

- 1.1. This report concerns an application for a premises licence made under section 17 of the Licensing Act 2003 (the 'Act'). Representations have been received in respect of the application and invoke a statutory requirement to hold a hearing with members.
- 1.2. The report provides details of, and background to the application, and should be read in conjunction with the Council's licensing policy and Secretary of State's guidance. This, together with information obtained at the hearing should be used to determine the application.

2.0 BACKGROUND

2.1. An application for a premises licence was submitted on 28th November 2019 by Mr Jan Nazari, in respect of a premises known as 11 Station Road, Aldershot GU11 1HT. A map of the area showing the general location of the premises is given at **appendix A**.

2.2. Nature of the application

2.3. The application seeks the retail sale of alcohol for consumption off the premises between 06:00am to 23:00pm on any day. A copy of the application is given at **appendix B**.

2.4. Advertising of the application

2.5. I can confirm that each responsible authority (as specified in the Act) has received a copy of the application. Similarly, the application was advertised by the applicant in accordance with the requirements of the legislation both at the premises and in a local newspaper. The last date for representations was given as the 26th December 2019.

2.6. Amendment to the operating schedule

2.7. On the 18th December 2019, Mr Nazari agreed to amend the operating schedule of the application to include conditions requested by Trading Standards. A copy of the requested conditions, together with Mr Nazari's agreement to them is given at **appendix C**.

3.0 REPRESENTATION(S)

3.1 Eight representations were received in respect of the application. One from Hampshire Constabulary and the remainder by way of a petition, signed by seven members of the public. A copy of the representations are given at **appendix D**, marked **D1** and **D2** respectively.

3.2. Relevance of Representation(s)

- 3.3. To be eligible to be considered, the Act requires a(ny) representation(s) to be 'relevant'. A 'relevant representation' is one that has been made by a responsible authority, any other person, a body representing such persons or a Member of the relevant licensing authority (i.e. elected councillors). Similarly, representations must not be frivolous or vexatious and must be about the likely effect of the grant of the licence on the promotion of the licensing objectives.
- 3.4. The licensing objectives are defined in the Act and include -
 - (a) the prevention of crime and disorder;
 - (b) ensuring public safety;
 - (c) the prevention of public nuisance; and
 - (d) the protection of children from harm.
- 3.5. Against the above criteria, the representations are considered relevant in this case, as they have been made by a responsible authority and other persons and concern one or more of the licensing objectives; namely the prevention of crime and disorder and potentially the protection of children from harm.

4.0 OTHER DATA PROTECTION ISSUES

4.1 In accordance with data protection requirements, any personal details, addresses, contact details and/or signatures submitted on any application, representation or other relevant document etc. have been redacted.

5.0 DETERMINATION

5.1. Further to the receipt of relevant representations and, in accordance with the Act and the Council's scheme of delegation, the Sub-Committee is asked to determine the application.

6.0 RELEVANT CONSIDERATIONS

6.1. Licensing Objectives

6.2. In considering the application the licensing authority must have regard to the promotion of the licensing objectives given at paragraph 3.4 of this report.

6.3. Licensing Policy and Secretary of States Guidance

- 6.4. The licensing authority must also have regard to its statement of licensing policy and any guidance issued by the Secretary of State under section 182 of the Act.
- 6.5. Details of the parts of the policy and guidance that may be relevant to this application are given in **appendix E** to this report.

7.0 OPTIONS

- 7.1 In determining this application the Sub-Committee may take any of the following steps as it considers appropriate for the promotion of the licensing objectives; namely -
 - (a) to grant the licence as applied for*;
 - (b) to refuse to specify a person as the DPS; or
 - (c) to reject the whole or part of the application.
 - * Subject to any relevant mandatory conditions, amendments agreed by the applicant and/or such other conditions that are consistent with the operating schedule which, with the exception of mandatory conditions, may be modified (which may include the alteration or omission of a condition or the addition of any new condition(s)) to such extent as may be appropriate to promote the licensing objectives.

8.0 RECOMMENDATION(S)

- 8.1. The Sub-Committee is asked to determine the application having regard to -
 - (a) the contents of this report;
 - (b) any additional information obtained from the hearing;
 - (c) the Council's licensing policy;
 - (d) guidance issued by the Secretary of State; and
 - (e) the promotion of the licensing objectives.

AIMEE VOSSER
Licensing Officer
Operational Services
licensing @rushmoor.gov.uk

Public Documents:

- 1) **HMSO (2003)**, The Licensing Act 2003
- 2) **Home Office (April 2018)**, Guidance issued under Section 182 of the Licensing Act 2003

Contact:

Aimee Vosser, Licensing Officer (01252 398131) Shelley Bowman, Principal Licensing Officer (01252 398162)

Appendices:

Appendix A - Map of the area (page 5)

Appendix B - Application for a premises licence (pages 7 - 26)

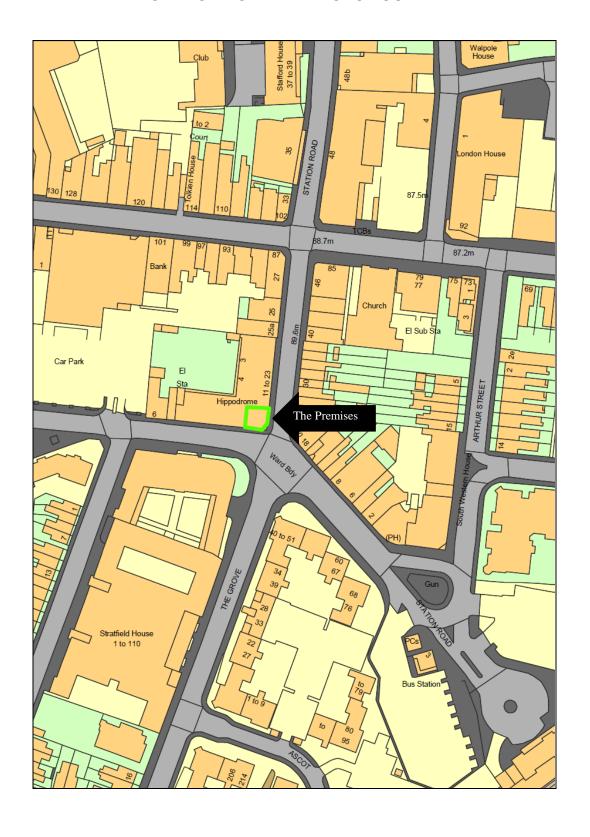
Appendix C - Negotiated Conditions – Trading Standards (pages 27

Appendix D - Representations (page 29 - 33)

Appendix E - Relevant Considerations (Page 35)

APPENDIX A

MAP SHOWING LOCATION OF PREMISES 11 STATION ROAD ALDERSHOT GU11 1HT



APPENDIX B

APPLICATION FOR A NEW PREMISES LICENCE 11 STATION ROAD ALDERSHOT GU11 1HT

APPLICATION FOR A PREMISES LICENCE TO BE GRANTED UNDER THE LICENSING ACT 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ansure that your answers are inside the boxes and written in black ink. Use additional heets if necessary.

You may wish to keep a copy of the completed form for your records.

I/We JAN NAZARI

(Insert name(s) of applicant)

apply for a premises licence under section 17 of the Licensing Act 2003 for the premises described in Part 1 below (the premises) and I/we are making this application to you as the relevant licensing authority in accordance with section 12 of the Licensing Act 2003

Part 1 - Premises details

Postal add	ress of premises or, if none, ordnance survey	map reference	e or description
STATION	CORNER SHOP		
SHOP 7, H 11 STATIC	IPPODROME HOUSE N ROAD		
Post town	ALDERSHOT	Postcode	GU11 1HT

Telephone number at premises (if	NIA
any)	N/A
Non-domestic rateable value of	c
premises	£ 6800

Part 2 - Applicant details

corporation)

Please state whether you are applying for a premises Please tick as appropriate licence as: an individual or individuals * ✓ please complete section (A) a person other than an individual * as a limited company/limited liability please complete section (B) partnership as a partnership (other than limited please complete section (B) liability) as an unincorporated association or please complete section (B) other (for example a statutory please complete section (B)



c)	a recognised club)			please	e comp	olete sec	tion (B)
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e)	the proprietor of a	n educational			please	comp	olete sec	tion (B)
f)	a health service b	ody			please	comp	olete sec	tion (B)
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Thur			Non standard timings. Where you intend to use the premises for indoor sporting events at different times to those listed in the column on the left, please list (please read guidance note 6)
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Day Start Finish Will this entertainment take place indoors or outdoors or both − please tick (please read guidance note 3) Indoors □ Tue Please give further details here (please read guidance note 4) Wed State any seasonal variations for entertainment of a similar description to that falling within (e). (f) or (g) (please read guidance note 5) Fri Non standard timings. Where you intend to use the premises for the entertainment of a similar description to that falling within (e), (f) or (g) at different times to those listed in the column on the left, please list (please read guidance note 6)	descr falling or (g) Stand timing	ing of a iption to g within ard days s (please nce note	that (e), (f) and e read	Please give a description of the type of entertable providing	ainment you will
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I Late night Will the provision of late night Indoors refreshment refreshment take place indoors or Standard days and outdoors or both - please tick (please read timings (please read guidance note 7) guidance note 3) Outdoors Day Start Finish Both Please give further details here (please read guidance note 4) Mon Tue Wed State any seasonal variations for the provision of late night refreshment (please read guidance note 5) Thur Non standard timings. Where you intend to use the premises for the provision of late night refreshment at different times, to those listed in the column on the left, Fri please list (please read guidance note 6) Sat Sun

Supply of alcohol Will the supply of alcohol be for On the consumption – please tick (please read guidance note 8) Standard days and premises timings (please read Off the guidance note 7) \checkmark premises Start Day Finish Both Mon State any seasonal variations for the supply of alcohol 6:00 23:00 (please read guidance note 5) Tue 6:00 23:00 Wed 6:00 23:00 Thur Non standard timings. Where you intend to use the 6:00 23:00 premises for the supply of alcohol at different times to those listed in the column on the left, please list (please read guidance note 6) Fri 6:00 23:00 Sat 6:00 23:00 Sun 6:00 23:00 State the name and details of the individual whom you wish to specify on the licence as designated premises supervisor (Please see declaration about the entitlement to work in the checklist at the end of the form): Name SHARIFI SAYED HASHIM Personal licence number (if known) 19/00/727/LAPER Issuing licensing authority (if known) RUSHMOOR BOROUGH COUNCIL

K			
or ma	tters and	illary to	dult entertainment or services, activities, other entertainment the use of the premises that may give rise to concern in ease read guidance note 9).
L			
open Stand timing	s premise to the pu ard days s (please nce note	iblic and read	State any seasonal variations (please read guidance note 5)
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M

Describe the steps you intend to take to promote the four licensing objectives:

a) General - all four licensing objectives (b, c, d and e) (please read guidance note 10)

The manager/DPS fully understands his or her roles and responsibilities concerning four licensing objectives under the Licensing Act 2003. A comprehensive breakdown of the objectives is given below. The manager/DPS of the premises shall ensure that who work behind the counter have full knowledge of the challenge 25 policy. The challenge 25 posters will be prominently displayed at the premises.

b) The prevention of crime and disorder

I. Any person who shows signs of intoxication will be refused entry to the licensed premises.

2. An appropriate digital CCTV cameras shall be installed and maintained at the premises to record colour images that are clear enough to allow the Police to use them to investigate any crimes that are committed on the premises. The areas covered by the cameras will be all areas that the public have access and this will include the outside area. A camera will be positioned to obtain images of persons entering the premises by the main entrance.

3. No persons other than the Police, the licensing authority, the premise licensing holder or the managers/DPS shall have access to the CCTV recording equipment or the recordings made from such equipment. The CCTV system will be in operation and recording whenever the premises are onen to the rublic.

- the premises are open to the public.

 4. Recordings made on the CCTV system shall be retained for a period of at least 31 days of recording.

 5. A notice stating that CCTV is in operation shall be displayed in premises where the public have access. The notice shall be at least A4 size.
- A4 size.
 6. There shall be a member of staff on duty at all times when the premises is open to the public who is able to operate the CCTV system. If an incident occurs at the premises then the footage on the CCTV System shall be made available to view by Police officers on request. If a copy is

then it must be available within 24 hours of the request

c) Public safety

- 1. The management shall have a "Challenge 25" policy and staff are instructed not to serve anyone who fails to prove that they have reached 18 years of age.
- 2. An appropriate first aid kit will be located on the premises
- 3. The premises will be externanally lighted to make sure that the area remains always visible

d) The prevention of public nuisance

- 1. The management will control the escape of noise if there is any within the premisis caused by the customers
- Entry to the licensed premises will not be permitted to anyone who appears intoxicated.
- 3. The management fully understands that it is their duty to prevent their business causing any nuisance to any local residents or businesses they will monitor the external premises area in relation to any anti-social behaviour or public nuisance.

e) The protection of children from harm

- 1. Only children accompanied by an adult will be allowed into the licensed premises the children will be supervised by an adult will be allowed into the licensed premises the children will be supervised by an adult at all times
 2. The management shall adopt the 'Challenge 25' policy. Any person who appears to look under the age of 25 years shall be challenged and asked for identification to prove that they are over the age of 18 in accordance with the 'Challenge 25' policy.
 3. The 'Challenge 25' policy shall be brought to the attention of oustomers at the point of sale by the display of notices.
 4. The premises will only accept valid forms of identification such as photo driving licence, passport and home office approved ID cards displaying the national proof of age standards scheme (PASS hologram). All customers who look under the age of 25 shall be challenged to prove their age and identify when purchasing alcohol.
 5. A Refusals book shall be kept on the premises and a record must be kept of all persons who are refused the sale of alcohol and this book shall be made available upon request to the policie or authorised persons.
 6. The DPS shall receive refresher training twice a year in accordance with training materials provided by Trading Standards relating to the 'Challenge 25 policy which shall be in force at the premises. The training shall be recorded and made available if requested by the Police or any authorized persons.

Checklist:

Please tick to indicate agreement

 \checkmark

- I have made or enclosed payment of the fee.

 ✓
- I have enclosed the plan of the premises.
- I have sent copies of this application and the plan to responsible authorities and others where applicable.
- I have enclosed the consent form completed by the individual I wish to be designated premises supervisor, if applicable.
- I understand that I must now advertise my application.
- I understand that if I do not comply with the above requirements my application will be rejected.
- [Applicable to all individual applicants, including those in a partnership which is
 not a limited liability partnership, but not companies or limited liability
 partnerships] I have included documents demonstrating my entitlement to work
 in the United Kingdom or my share code issued by the Home Office online
 right to work checking service (please read note 15).

IT IS AN OFFENCE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION. THOSE WHO MAKE A FALSE STATEMENT MAY BE LIABLE ON SUMMARY CONVICTION TO A FINE OF ANY AMOUNT.

IT IS AN OFFENCE UNDER SECTION 24B OF THE IMMIGRATION ACT 1971 FOR A PERSON TO WORK WHEN THEY KNOW, OR HAVE REASONABLE CAUSE TO BELIEVE, THAT THEY ARE DISQUALIFIED FROM DOING SO BY REASON OF THEIR IMMIGRATION STATUS. THOSE WHO EMPLOY AN ADULT WITHOUT LEAVE OR WHO IS SUBJECT TO CONDITIONS AS TO EMPLOYMENT WILL BE LIABLE TO A CIVIL PENALTY UNDER SECTION 15 OF THE IMMIGRATION, ASYLUM AND NATIONALITY ACT 2006 AND PURSUANT TO SECTION 21 OF THE SAME ACT, WILL BE COMMITTING AN OFFENCE WHERE THEY DO SO IN THE KNOWLEDGE, OR WITH REASONABLE CAUSE TO BELIEVE, THAT THE EMPLOYEE IS DISQUALIFIED.

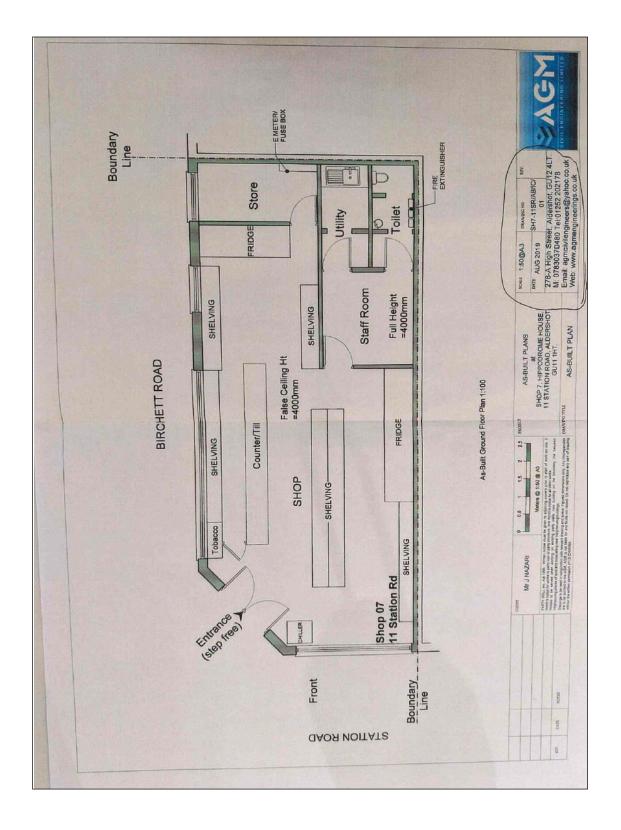
Part 4 - Signatures (please read guidance note 11)

Signature of applicant or applicant's solicitor or other duly authorised agent (see guidance note 12). If signing on behalf of the applicant, please state in what capacity.

Declaration

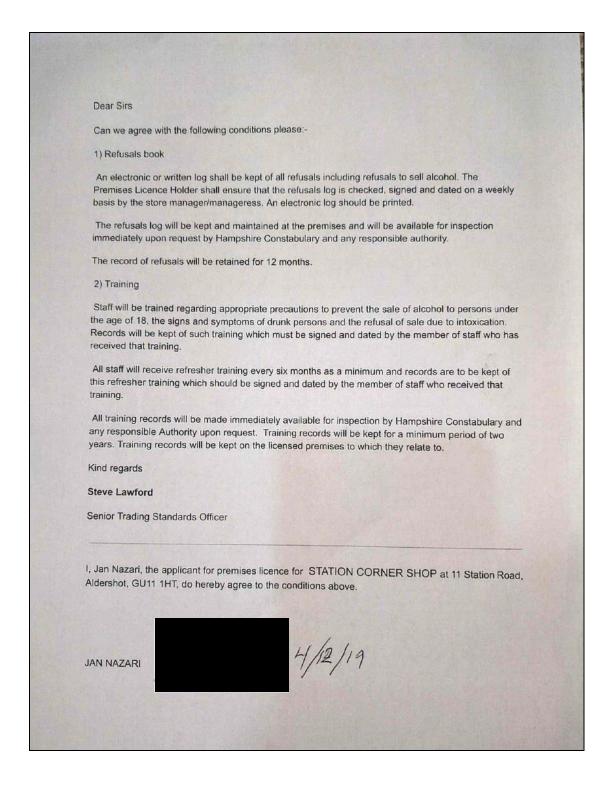
- [Applicable to individual applicants only, including those in a
 partnership which is not a limited liability partnership] I
 understand I am not entitled to be issued with a licence if I do not
 have the entitlement to live and work in the UK (or if I am subject
 to a condition preventing me from doing work relating to the
 carrying on of a licensable activity) and that my licence will
 become invalid if I cease to be entitled to live and work in the UK
 (please read guidance note 15).
- The DPS named in this application form is entitled to work in the UK (and is not subject to conditions preventing him or her from doing work relating to a licensable activity) and I have seen a copy of his or her proof of entitlement to work, or have conducted an online right to work check using the Home Office online right to work checking service which confirmed their right to work (please see note 15)

Signature				
Date	25/11/2019			
Capacity	Owner			
For joint ap authorised please state	plications, signature agent (please read g in what capacity.	e of 2 nd applicant or 2 uidance note 13). If siç	i nd applicant's s egning on behalf o	olicitor or other of the applicant,
Signature				
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Capacity				
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If you would	prefer us to correspo	nd with you by e-mail,	your e-mail add i	ress (optional)



APPENDIX C

NEGOTIATED CONDITIONS 11 STATION ROAD ALDERSHOT GU11 1HT



APPENDIX D1

REPRESENTATIONS – HAMPSHIRE CONSTABULARY 11 STATION ROAD ALDERSHOT GU11 1HT

From: Swallow, Brian <bri>svallow@hampshire.pnn.police.uk>

Sent: 21 December 2019 19:38

To: Rushmoor Council Licensing < Licensing@rushmoor.gov.uk>
Cc: Dennett, Philip < philip.dennett@hampshire.pnn.police.uk>
Subject: FW: correspondence with Aimee reference issues with BOOM

Dear Licensing

Through lack of engagement from the applicant in this matter the police have been unable to agree conditions to support the application and the licensing objective of the prevention of crime and disorder.

The police have concerns that alcohol related crime , disorder and anti-social behaviour will be caused by the granting of this licence . However... Police attempted to negotiate a formal CCTV condition to negate the concerns that we have during the statutory consultation period

I note that the applicant has stated the following within their application (section M);

An appropriate digital CCTV cameras shall be installed and maintained at the premises to record

colour images that are clear enough to allow the Police to use them to investigate any crimes that are committed on the premises.

The areas covered by the cameras will be all areas that the public have access and this will include the outside area. A camera will be

positioned to obtain images of persons entering the premises by the main entrance.

No persons other than the Police, the licensing authority, the premise licensing holder or the managers/DPS shall have access to the CCTV recording equipment or the recordings made from such equipment.

The CCTV system will be in operation and recording whenever the premises are open to the public.

Recordings made on the CCTV system shall be retained for a period of at least 31 days of recording.

A notice stating that CCTV is in operation shall be displayed in premises where the public have access. The notice shall be at least A4 size.

There shall be a member of staff on duty at all times when the premises is open to the public who is able to operate the CCTV system.

If an incident occurs at the premises then the footage on the CCTV System shall be made available to view by Police officers on request.

If a copy is requested then it must be available within 24 hours of the request.

As the licensing authority, would you be willing to include the above proposed condition by the applicant (omitting the one word in red to ensure the condition is not ambiguous) upon the premises licence as a formal condition should you be minded to grant it.

Should you not feel that you are in a position to do so, kindly accept this email as a representation under the grounds of the application fails to promote the licensing

objective of the prevention of crime and disorder submitted by the Chief Officer of Police.

Kind regards

PC 2903 Brian Swallow

Licensing Officer
Licensing and Alcohol Harm Reduction Team
Southampton Central neighbourhood Police Office
Southampton City Council
Civic Centre
Southampton
SO14 7LY

brian.swallow@hampshire.pnn.police.uk

Int: 4724004 Ext: 02380 478373 Mob: 07554 223646 Licensing Home Page

http://www.hampshire.police.uk/internet/advice-and-information/licensing/

REPRESENTATION – PETITION SIGNED BY SEVEN MEMBERS OF PUBLIC

To whom it may concern Dear Sir/ Madam

The local business owners around the Station road, Aldershot area have been recently made aware that the new owners of 11 Station road (previously an off-licence shop) are currently applying for alcohol and tobacco sales licence to reopen the previously closed off licence store. It had previously had its licence taken away due to unethical and illegal business practices of selling alcohol and tobacco products to minors and selling non duty paid tobacco/alcohol products. This caused many problems for other business owners as firstly it was a loss of customers but more importantly it gave the area and other similar business's a bad reputation to the community and long-term good customers would avoid the area completely due to 11 station roads business practices. But also, their customers started causing problems for the rest of the business's as they would but abuse at staff for not selling cheaper alcohol or tobacco and assume, they're paying an unfair price.

Furthermore, around an 800-metre radius of station road there are already around 8 off licence stores. As you are aware once 11 station road was shut last time the local business environment flourished as there were far fewer problems the 11-station road previously attracted. Also, the new owners that are applying to reopen the store are linked to the previous owners who originally lost the licence. The new owners of 11 station road are employed by the previous owners in another store so this would also raise the question of whether they are applying on behalf of the previous owners or not.

Below are the signatures of other business owners in the local area who feel the same, please don't take this matter lightly as it would cause much unrest in the fixture.



APPENDIX E

RELEVANT CONSIDERATIONS

11 STATION ROAD ALDERSHOT GU11 1HT

- 1.0 Guidance issued under S182 of the Licensing Act 2003 (April 2018)
- 1.1. The sections of the Secretary of State's guidance identified in **Table 1** below may be relevant to the consideration of this application

TABLE 1 - SECTIONS OF THE SECRETARY OF STATE'S GUIDANCE WHICH MAY BE RELEVANT TO THIS APPLICATION								
Section Other Ref.	Other	Paragraph(s)		Subject Matter	Page(s)			
	Ref.	From	То	Subject Matter	From	То		
2	-	2.1	2.32	The licensing objectives	6	12		
8	-	8.1	8.110	Applications for a premises licence	49	67		
9	-	9.1	9.45	Determining applications	68	76		
9	-	9.3	9.3	Where representations are made	68	68		
9	-	9.31	9.41	Hearings	73	75		
10	-	10.1	10.66	Conditions attached to premises licences and club premises certificates	77	88		
10	-	10.8	10.10	Imposed conditions	78	78		
12	-	13.1	13.13	Appeals	103	105		
12	-	13.10	13.11	Giving reasons for decision	104	104		

2.0 The Council's Licensing Policy

2.1. The sections of the Council's Licensing policy identified in **Table 2** below may be relevant to the consideration of this application.

TABLE 2 - SECTIONS OF THE COUNCIL'S LICENSING POLICY WHICH MAY BE RELEVANT TO THIS APPLICATION									
Section	Other Ref.	Paragraph(s)		Cubicat Matter	Page(s)				
		From	То	Subject Matter	From	То			
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3	Part C	3.10	3.12	General licensing principles	14	14			
6	Part F	6.1	6.53	Premises Licences	26	34			
18	Part R	18.1	18.55	Representations, Responsible authorities & Interested Parties	69	74			
18	Part R	18.45	18.48	The weight attached to relevant representations	73	74			
19	Part S	19.1	19.29	Conditions and restrictions	76	79			
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NB: Matters in **bold** indicate main section headings.

